# 1. Recorded Crime

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Police Recording of Crime – Definitions

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## 1. Recorded Crime

# **Summary**

#### Overall Crime – Number Recorded

• A total of 121,144 offences were recorded during 2006/07 compared with 123,194 in 2005/06. This represents a decrease of 2,050 (-1.7%).

## **Overall Crime - Clearance Rate**

In April 2006 PSNI adopted a higher evidential standard in respect of non sanction clearances (those where no further action is taken by the police, mainly due to the victim not wanting formal action taken by the police or due to no prosecution being directed). This change was introduced in order to bring these clearance types more closely into line with police services in England and Wales where they have been applying the Crown Prosecution Service evidential test since 2002. In Northern Ireland the equivalent standard only became relevant to PSNI clearances with the establishment of the Public Prosecution Service (PPS) in June 2005. While this has had the effect of reducing the overall clearance rate, sanction clearances (those where a formal sanction is taken against an offender by means of charge, summons, caution or where the offence is taken into consideration at court) remain unaffected.

• The overall clearance rate during 2006/07 was 23.6%, 7.0 percentage points lower than that achieved in the previous year. The sanction clearance rate rose by 2.2 percentage points from 17.4% to 19.6%, while the non sanction clearance rate fell from 13.1% to 4.0% (-9.1 percentage points).

# Violent Crime (i.e. offences against the person, sexual offences & robbery)

- There was an increase of 815 (+2.4%) in the number of violent crimes recorded during 2006/07. Offences against the person rose by 893 (+2.9%) and sexual offences rose by 92 (+5.4%).
- Robbery showed an overall decrease of 170 (-9.7%). Whilst ordinary robbery rose by 60 (+9.8%), armed robbery and hijacking both fell, by 91 (-10.8%) and 139 (-47.9%) respectively.
- The violent crime clearance rate fell from 53.9% to 33.2%.

# Burglary

- Overall, burglary offences fell by 1,274 (-9.9%). Domestic burglary fell by 428 (-5.9%) while non-domestic burglary fell by 842 (-15.4%).
- The clearance rate for domestic burglary increased from 11.0% to 11.3% whilst the clearance rate for non-domestic burglary decreased from 13.2% to 12.8%.

#### **Theft**

- Theft offences fell by 1,715 (-5.8%). Within this class there were decreases across the majority of categories. There was a decrease of 713 (-8.8%) in the number of vehicle crimes recorded. Vehicle crime is comprised of theft from motor vehicles, which fell by 410 (-9.3%) and theft or unauthorised taking of a motor vehicle, which fell by 303 (-8.1%). Similarly, vehicle tampering /interference showed a decrease of 163 (-8.1%).
- The clearance rate for all theft offences decreased slightly from 20.0% to 19.6%.
- The clearance rate for vehicle crime fell from 12.3% to 11.9%.

#### **Criminal Damage**

- Offences of criminal damage rose by 1,520 (+4.4%).
- Within this class the number of criminal damage/malicious damage offences contributed most to this increase with 33,324 offences recorded during 2006/07 compared with 31,832 in 2005/06 (+4.7%).
- The clearance rate for all criminal damage offences fell from 15.2% to 11.6%.

# Fraud and Forgery

- Fraud and forgery offences fell by 611 (-12.0%).
- Within fraud and forgery, deception offences and forgery & counterfeiting offences saw the largest decrease, falling by 430 (-19.2%) and 170 (-38.4%) respectively.
- The clearance rate for fraud and forgery offences decreased from 34.3% to 31.4%.

# Offences Against the State

- Offences against the State showed a slight decrease of 16 (-1.2%).
- There was an increase of 4.3 percentage points in the clearance rate, from 50.3% to 54.6%.

#### **Other Notifiable Offences**

- Other notifiable offences showed a decrease of 769 (-14.6%).
- Drug non-trafficking offences contributed most to this decrease, falling by 657 (-25.3%).
   However, drug trafficking offences rose by 124 (+35.5%).
- The overall clearance rate for other notifiable offences rose from 74.6% to 82.7%.

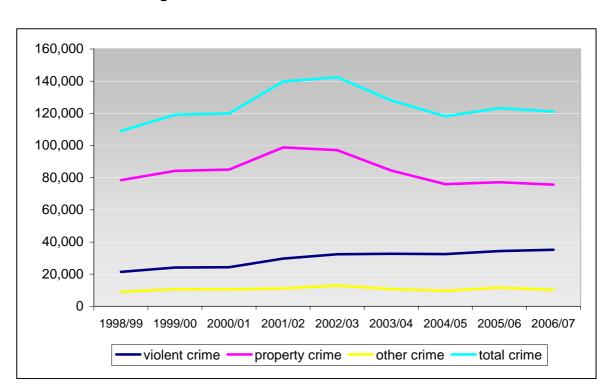


Figure 1.1: Recorded Crime 1998/99<sup>1</sup> - 2006/07

<sup>&</sup>lt;sup>1</sup> On the 1<sup>st</sup> April 1998 the Home Office introduced a number of major revisions in the counting rules under which crime is recorded. Figures prior to this date are not comparable.

Table 1.2: Recorded Crime: Offences Recorded and Cleared 2005/06 and 2006/07

		Sanction clearance rate (%) <sup>2</sup>		Non sanction clearance rate (%) <sup>2</sup>		Overall clearance rate (%) <sup>2</sup>				
	2005/06	2006/07	change	% change	2005/06	2006/07	2005/06	2006/07	2005/06	2006/07
Offences against the person (class 1)										
Murder <sup>1</sup>	25	23	-2	-8.0	184.0	73.9	8.0	0.0	192.0	73.9
Manslaughter	3	1	-2	-66.7	33.3	0.0	0.0	0.0	33.3	0.0
Infanticide	1	0	-1	-100.0	0.0	-	0.0	-	0.0	-
Attempted murder	172	118	-54	-31.4	40.7	57.6	8.1	0.8	48.8	58.5
Threat or conspiracy to murder	1,392	1,728	+336	+24.1	37.1	34.4	25.7	5.8	62.8	40.3
Causing death/GBH by dangerous driving or aggravated vehicle taking	79	85	+6	+7.6	67.1	75.3	3.8	7.1	70.9	82.4
Wounding with intent/GBH with intent <sup>1</sup>	417	480	+63	+15.1	36.5	39.8	81.3	3.5	117.7	43.3
Wounding/GBH <sup>1</sup>	689	745	+56	+8.1	24.1	23.5	51.8	5.9	75.9	29.4
AOABH	15,261	15,507	+246	+1.6	17.8	20.7	32.6	9.6	50.4	30.3
Common assault / aggravated assault	7,904	8,104	+200	+2.5	11.8	14.8	48.9	12.0	60.7	26.8
Assault on police	2,423	2,727	+304	+12.5	85.6	87.0	1.6	0.9	87.1	87.9
Intimidation	1,131	782	-349	-30.9	4.0	5.6	5.1	1.5	9.1	7.2
Harassment	1,274	1,363	+89	+7.0	23.6	17.6	30.4	2.6	54.0	20.2
Explosives offences endangering life	25	13	-12	-48.0	8.0	15.4	4.0	0.0	12.0	15.4
Firearms offences endangering life	58	43	-15	-25.9	53.4	62.8	12.1	0.0	65.5	62.8
Other offences against the person	99	127	+28	+28.3	21.2	24.4	12.1	2.4	33.3	26.8
Totals	30,953	31,846	+893	+2.9	23.0	25.9	33.6	8.5	56.6	34.4
Sexual offences (class 2)										
Rape	356	431	+75	+21.1	16.3	10.9	27.2	3.5	43.5	14.4
Attempted rape	35	26	-9	-25.7	25.7	30.8	42.9	0.0	68.6	30.8
Unlawful carnal knowledge of a girl under 14 years	16	13	-3	-18.8	6.3	30.8	12.5	7.7	18.8	38.5
Unlawful carnal knowledge of a girl 14 years and under 17 years	51	73	+22	+43.1	5.9	6.8	31.4	15.1	37.3	21.9
Indecent assault on a female	295	296	+1	+0.3	18.0	23.0	24.1	4.7	42.0	27.7
Indecent assault on a female child	351	342	-9	-2.6	17.7	18.7	25.9	7.0	43.6	25.7
Indecent assault on a male	47	60	+13	+27.7	12.8	23.3	27.7	6.7	40.4	30.0
Indecent assault on a male child	115	99	-16	-13.9	9.6	19.2	24.3	7.1	33.9	26.3
Indecency between males	27	10	-17	-63.0	29.6	30.0	14.8	20.0	44.4	50.0
Indecent exposure	317	317	0	0.0	29.3	25.6	13.2	1.3	42.6	26.8
Indecent conduct towards a child	34	33	-1	-2.9	29.4	45.5	26.5	3.0	55.9	48.5
Other sexual offences	67	103	+36	+53.7	43.3	43.7	14.9	5.8	58.2	49.5
Totals	1,711	1,803	+92	+5.4	20.0	20.7	23.3	4.9	43.3	25.6

Table 1.2: Recorded Crime: Offences Recorded and Cleared 2005/06 and 2006/07 continued

	Total offences recorded					Sanction clearance rate (%) <sup>2</sup>		Non sanction clearance rate (%) <sup>2</sup>		erall e rate (%) <sup>2</sup>
	2005/06	2006/07	change	% change	2005/06	2006/07	2005/06	2006/07	2005/06	2006/07
Burglary (class 3)										
Domestic Burglary (Total)	7,259	6,831	-428	-5.9	8.3	10.3	2.7	1.0	11.0	11.3
Burglary in a dwelling	7,214	6,781	-433	-6.0	8.2	10.2	2.6	0.9	10.8	11.1
Aggravated burglary in a dwelling	45	50	+5	+11.1	28.9	32.0	11.1	6.0	40.0	38.0
Non-Domestic Burglary (Total)	5,472	4,630	-842	-15.4	11.7	12.2	1.6	0.6	13.2	12.8
Burglary in a building other than a dwelling	5,467	4,627	-840	-15.4	11.7	12.0	1.6	0.6	13.2	12.7
Aggravated burglary other than in a dwelling	5	3	-2	-40.0	20.0	200.0	0.0	0.0	20.0	200.0
Going equipped	105	101	-4	-3.8	85.7	73.3	4.8	2.0	90.5	75.2
Totals	12,836	11,562	-1,274	-9.9	10.4	11.6	2.2	0.8	12.6	12.5
Robbery (class 4)										
Robbery	612	672	+60	+9.8	11.3	15.0	4.6	0.4	15.8	15.5
Armed robbery	842	751	-91	-10.8	16.3	20.4	2.4	0.5	18.6	20.9
Hijacking	290	151	-139	-47.9	4.1	21.2	1.4	0.0	5.5	21.2
Totals	1,744	1,574	-170	-9.7	12.5	18.2	3.0	0.4	15.5	18.6
Theft (class 5)										
Theft, one person from another	774	861	+87	+11.2	4.9	3.6	3.5	0.3	8.4	3.9
Theft in a dwelling	781	778	-3	-0.4	8.7	9.9	18.8	4.8	27.5	14.7
Theft by an employee	305	361	+56	+18.4	39.3	49.3	14.4	3.0	53.8	52.4
Theft of pedal cycles	1,024	906	-118	-11.5	2.1	3.1	3.7	0.8	5.8	3.9
Shoplifting	5,738	5,745	+7	+0.1	45.6	52.1	8.2	3.4	53.8	55.5
Vehicle Crime (Total)	8,125	7,412	-713	-8.8	10.7	11.5	1.6	0.4	12.3	11.9
Theft from motor vehicles	4,404	3,994	-410	-9.3	5.3	4.4	0.7	0.2	6.1	4.6
Theft or unauthorised taking of motor vehicles	3,721	3,418	-303	-8.1	17.0	19.9	2.7	0.6	19.7	20.5
Vehicle tampering/interference	2,007	1,844	-163	-8.1	7.4	10.4	1.1	0.4	8.5	10.7
Handling of stolen goods	240	225	-15	-6.3	69.6	68.9	6.3	2.7	75.8	71.6
Other thefts	10,487	9,634	-853	-8.1	5.4	5.6	3.7	1.1	9.2	6.7
Totals	29,481	27,766	-1,715	-5.8	15.7	18.2	4.4	1.4	20.0	19.6
Fraud and forgery (class 6)										
Deception	2,245	1,815	-430	-19.2	30.8	30.0	6.3	3.8	37.1	33.8
Forgery and counterfeiting	443	273	-170	-38.4	27.1	44.7	6.1	2.6	33.2	47.3
Making off without payment	1,962	1,957	-5	-0.3	4.2	3.8	16.5	11.2	20.7	15.1
Other frauds	456	450	-6	-1.3	36.4	37.8	43.6	45.6	80.0	83.3
Totals	5,106	4,495	-611	-12.0	20.8	20.3	13.6	11.1	34.3	31.4

Table 1.2: Recorded Crime: Offences Recorded and Cleared 2005/06 and 2006/07 continued

	Total offences recorded					Sanction clearance rate (%) <sup>2</sup>		Non sanction clearance rate (%) <sup>2</sup>		erall e rate (%) <sup>2</sup>
	2005/06	2006/07	change	% change	2005/06	2006/07	2005/06	2006/07	2005/06	2006/07
Criminal damage (class 7)										
Arson	2,333	2,428	+95	+4.1	5.1	5.8	2.6	0.8	7.7	6.6
Petrol bombing offences	147	77	-70	-47.6	8.8	6.5	2.0	1.3	10.9	7.8
Explosives offences	32	15	-17	-53.1	21.9	20.0	3.1	0.0	25.0	20.0
Criminal damage / Malicious damage offences	31,832	33,324	+1,492	+4.7	7.5	9.1	7.6	2.6	15.1	11.8
Other criminal damage offences	457	477	+20	+4.4	18.2	20.1	39.6	7.5	57.8	27.7
Totals	34,801	36,321	+1,520	+4.4	7.5	9.0	7.7	2.6	15.2	11.6
Offences against the state (class 8)										
Offences under anti-terrorism legislation	16	7	-9	-56.3	118.8	85.7	62.5	0.0	181.3	85.7
Firearms offences	161	109	-52	-32.3	25.5	50.5	3.7	5.5	29.2	56.0
Offences under the Public Order (NI) Order	565	617	+52	+9.2	79.1	76.5	5.3	2.4	84.4	78.9
Other offences against the public order	559	552	-7	-1.3	12.0	22.6	6.3	4.2	18.2	26.8
Totals	1,301	1,285	-16	-1.2	44.1	51.2	6.2	3.4	50.3	54.6
Other notifiable offences (class 9)										
Blackmail	39	58	+19	+48.7	17.9	15.5	7.7	1.7	25.6	17.2
Kidnapping and false imprisonment	48	54	+6	+12.5	4.2	24.1	16.7	0.0	20.8	24.1
Drug offences (Total)	2,944	2,411	-533	-18.1	72.1	86.9	2.9	1.1	75.0	88.1
Trafficking offences	349	473	+124	+35.5	81.9	83.3	4.0	0.8	86.0	84.1
Non-Trafficking offences	2,595	1,938	-657	-25.3	70.8	87.8	2.7	1.2	73.5	89.0
Dangerous driving	728	714	-14	-1.9	83.1	90.6	3.8	0.7	87.0	91.3
Breach of orders	1,426	1,181	-245	-17.2	60.5	70.1	11.4	2.5	71.9	72.7
Other notifiable offences	76	74	-2	-2.6	40.8	71.6	9.2	5.4	50.0	77.0
Totals	5,261	4,492	-769	-14.6	69.0	81.2	5.6	1.5	74.6	82.7
Violent Crime (classes 1, 2 and 4)	34,408	35,223	+815	+2.4	22.3	25.3	31.6	8.0	53.9	33.2
Grand Total (all classes)	123,194	121,144	-2,050	-1.7	17.4	19.6	13.1	4.0	30.6	23.6

<sup>&</sup>lt;sup>1</sup> The offences of murder, wounding with intent and wounding arising from the Omagh bomb were cleared during 2005/06.
<sup>2</sup> The Recorded Crime Summary page provides a full explanation of the change in the non sanction and overall clearance rates when comparing 2006/07 with 2005/06.

Table 1.3: Recorded Crime: Offences Recorded and Cleared by District Command Unit 2005/06 and 2006/07

		Sand clearance	ction e rate (%) <sup>2</sup>		nction rate (%) <sup>2</sup>	Overall clearance rate (%) <sup>2</sup>				
	2005/06	2006/07	change	% change	2005/06	2006/07	2005/06	2006/07	2005/06	2006/07
Antrim	3,056	3,099	+43	+1.4	19.0	18.9	12.3	4.5	31.3	23.5
Ards	3,577	3,734	+157	+4.4	14.1	17.6	15.7	5.5	29.8	23.1
East Belfast	5,372	4,964	-408	-7.6	17.6	20.2	10.1	4.5	27.8	24.7
North Belfast	8,435	8,644	+209	+2.5	14.6	18.3	8.6	2.7	23.1	21.0
South Belfast	13,080	13,420	+340	+2.6	17.5	20.3	7.5	3.9	24.9	24.2
West Belfast	6,625	6,634	+9	+0.1	15.5	17.2	6.6	1.0	22.1	18.1
Carrickfergus	1,724	1,832	+108	+6.3	15.3	18.7	21.2	6.4	36.5	25.1
Castlereagh	3,227	2,562	-665	-20.6	13.1	18.1	8.7	2.1	21.8	20.3
Larne	1,517	1,553	+36	+2.4	17.6	17.5	19.0	8.7	36.6	26.1
Lisburn	8,431	7,594	-837	-9.9	13.1	17.3	12.9	5.7	26.0	23.0
Newtownabbey	5,300	5,329	+29	+0.5	9.5	12.5	11.2	4.4	20.8	16.9
North Down	4,558	4,558	0	0.0	23.3	23.9	12.3	3.0	35.5	26.9
Urban Region	64,902	63,923	-979	-1.5	15.7	18.5	10.5	3.9	26.2	22.4
Armagh	2.927	2,815	-112	-3.8	25.0	25.5	16.3	4.3	41.3	29.9
Ballymena	4,096	4,064	-32	-0.8	13.8	19.2	16.7	2.9	30.5	22.1
Ballymoney	1,102	1,054	-48	-4.4	15.3	18.9	20.0	4.6	35.3	23.5
Banbridge	2,350	2,544	+194	+8.3	14.2	12.1	23.4	6.5	37.6	18.6
Coleraine	5,043	5,310	+267	+5.3	25.3	21.8	13.9	3.4	39.2	25.2
Cookstown	2,192	1,897	-295	-13.5	24.8	31.1	15.2	6.3	40.0	37.4
Craigavon	6,077	5,531	-546	-9.0	16.0	20.3	12.0	3.6	28.1	23.9
Down	4,280	4,409	+129	+3.0	19.4	16.4	11.5	2.4	30.9	18.7
Dungannon & South Tyrone	2,816	2,612	-204	-7.2	20.7	28.2	16.1	4.8	36.8	33.0
Fermanagh	3,065	3,004	-61	-2.0	20.4	25.1	18.5	2.3	38.9	27.4
Foyle	8,664	8,263	-401	-4.6	17.7	16.3	11.8	3.4	29.5	19.7
Limavady	2,497	2,643	+146	+5.8	20.9	23.2	16.9	6.0	37.8	29.2
Magherafelt	1,750	1,684	-66	-3.8	13.5	19.8	23.3	6.8	36.8	26.7
Moyle	952	888	-64	-6.7	15.3	19.5	18.7	4.7	34.0	24.2
Newry & Mourne	5,915	5,786	-129	-2.2	18.0	16.8	14.2	4.0	32.2	20.9
Omagh <sup>1</sup>	2,545	2,754	+209	+8.2	29.1	32.2	34.2	5.4	63.3	37.5
Strabane	2,021	1,963	-58	-2.9	20.7	27.4	21.7	5.6	42.4	33.0
Rural Region	58,292	57,221	-1,071	-1.8	19.4	20.9	16.1	4.1	35.5	25.0
Grand Total	123,194	121,144	-2,050	-1.7	17.4	19.6	13.1	4.0	30.6	23.6

<sup>&</sup>lt;sup>1</sup> The offences of murder, wounding with intent and wounding arising from the Omagh bomb were cleared during 2005/06.

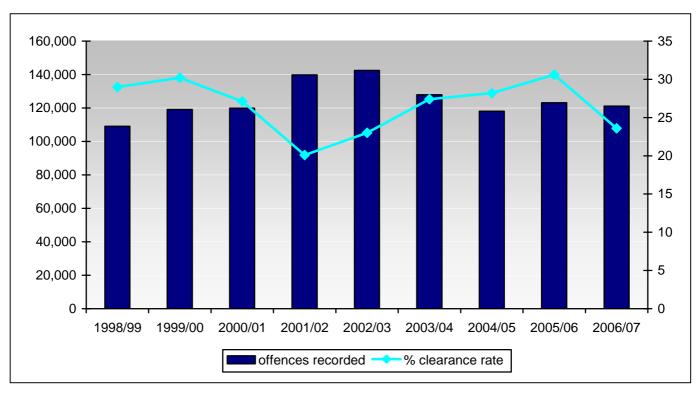
<sup>2</sup> The Recorded Crime Summary page provides a full explanation of the change in the non sanction and overall clearance rates when comparing 2006/07 with 2005/06.

Table 1.4: Recorded Crime: Offences Cleared by Method of Clearance 2005/06 and 2006/07

	Nur	nber		Rates (%)	
	2005/06	2006/07 <sup>3</sup>	2005/06	2006/07 <sup>3</sup>	change in % pts <sup>4</sup>
Total offences recorded	123,194	121,144	-	-	-
Total offences cleared	37,664	28,628	30.6	23.6	-7.0
Sanction clearances					
Charge / summons	16,874	18,379	13.7	15.2	+1.5
Caution – adults <sup>1</sup>	2,437	2,578	2.0	2.1	+0.1
Caution – juveniles <sup>2</sup>	1,741	2,553	1.4	2.1	+0.7
Taken into consideration	437	275	0.4	0.2	-0.2
Totals	21,489	23,785	17.4	19.6	+2.2
Non sanction clearances <sup>3</sup>					
Complainant declines to prosecute	13,386	3,392	10.9	2.8	-8.1
No prosecution directed	2,141	1,004	1.7	0.8	-0.9
Otherwise disposed of	648	447	0.5	0.4	-0.1
Totals	16,175	4,843	13.1	4.0	-9.1

<sup>&</sup>lt;sup>1</sup> Adult cautions include adult cautions and adult informed warnings.

Figure 1.5: Recorded Crime and Clearance Rate<sup>1</sup> 1998/99<sup>2</sup> - 2006/07



<sup>&</sup>lt;sup>1</sup> The Recorded Crime Summary page provides a full explanation of the change in the non sanction and overall clearance rates when comparing 2006/07 with previous years.

<sup>&</sup>lt;sup>2</sup> Juvenile cautions include juvenile restorative cautions, juvenile informed warnings and juvenile prosecutorial diversions.

<sup>&</sup>lt;sup>3</sup> The Recorded Crime Summary page provides a full explanation of the change in the non sanction and overall clearance rates when comparing 2006/07 with 2005/06.

<sup>&</sup>lt;sup>4</sup> While the clearance rates are rounded to one decimal place, the clearance rate change in % pts is calculated on the unrounded clearance rates and then rounded to one decimal place.

<sup>&</sup>lt;sup>2</sup> On the 1<sup>st</sup> April 1998 the Home Office introduced a number of major revisions in the counting rules under which crime is recorded. Figures prior to this date are not comparable.

# **Police Recording of Crime - Definitions**

#### **Recorded Crime**

Recorded crime figures (sometimes referred to as notifiable offences) detail those crimes and offences (including attempts) recorded by the police which are deemed to be indictable or triable-either-way. Certain closely associated summary offences are also counted in the recorded crime figures.

- **Indictable offences** are those more serious crimes which are tried on indictment in the Crown Court by a judge and jury;
- **Triable-either-way offences** are those offences which, under certain circumstances, are triable either summarily in a magistrates court or on indictment in the Crown Court;
- **Summary offences** are less serious and are tried in a Magistrates Court before a resident magistrate with no jury.

The number of crimes recorded by the police is dependent on two factors:

- Whether the victim or a representative of the victim brings that crime to the attention of the police or on the crime coming to the attention of the police through some other means (such as the police officer being present at the time);
- Whether that incident is determined as being a recordable offence within the categories laid down by the Home Office in the official counting rules.

#### **Clearances**

Clearances (or detections as they may alternatively be known) are, broadly speaking, those crimes that have been 'cleared up' by the police. Crimes are counted as 'cleared or detected' in accordance with strict counting rules issued by the Home Office. They are counted on the basis of crimes rather than offenders. For example, if six offenders are involved in a robbery and are all arrested and charged, then this counts as one clearance. Alternatively if only one of the six is identified and charged while the other five remain unidentified and go free, this also counts as one clearance. In this respect clearance data differs from conviction data as conviction data counts offenders while clearance data counts crimes.

The following methods of clearance involve a formal sanction:

- Charging or issuing a summons to an offender;
- Issuing a caution to the offender;
- Having the offence accepted for consideration in court;
- The offender is a juvenile who is dealt with by means of an informed warning or restorative caution.

Offences not involving a formal sanction but still regarded as 'cleared up' are those where the police take no further action for the following reasons:

- Offender, victim or essential witness is dead or too ill:
- Victim refuses or is unable to give evidence;
- Offender is under the age of criminal responsibility;
- Police or PPS decides that no useful purpose would be served by proceeding:
- Time limit of six months for commencing prosecution has been exceeded.

#### **Violent Crime**

Violent crime comprises three main offence groupings: offences against the person, sexual offences and robbery. What violent crime offences have in common is that they involve actual violence or the threat of violence. The degree of violence varies considerably, even between incidents in the same classification. The large majority of incidents categorised as violent crime do not actually involve any significant injury to the victim, although some of the crimes not resulting in injury may still be traumatic for their victims eg threats to kill.