

## **Strand 2**

The relationship between a new Northern Ireland administration and the government of the Irish Republic.

# **A NEW START**

A Paper submitted by the  
Ulster Democratic Unionist Party

28 August 1992

## **The Real Thing**

The past few months must have told us all that we are unlikely to agree a common version of history but in spite of our own angle of historical vision we can at least accept that the fears, suspicions, uncertainties, convictions and perceptions expressed by "the other tradition" are truly felt and experienced.

## **The Key Issue**

We must therefore ask you to accept that Unionists see the great obstacle to good relations between Northern Ireland and the Irish Republic as being the existence of the territorial claim to Northern Ireland contained in the Irish Constitution. It hardly needs to be explained how unionists consider a territorial claim to the land of their birth as an unlawful, criminal and immoral act, and one that stands in the way of the construction of a good relationship.

If our two countries were to sit side-by-side, in continuing hostility, then unionists would condemn the territorial claim but they would not require it to be removed. If, on the other hand, we are to establish a proper neighbourly relationship between Northern Ireland and the Irish Republic, as we earnestly wish, then the removal of that claim is not just a matter for consideration but an imperative.

*Can only commit themselves to initiating the process.*

## Removing The Wall

It would be a positive starting point for our deliberations if the government of the Irish Republic expressed a commitment to remove the territorial claim which offends us so deeply. We can only say that the removal of this obstacle would bring about a completely new atmosphere which would transform relationships between us. In those circumstances, arrangements would be possible which we could not at present contemplate or negotiate.

*can only the people can*

*A clear pre-condition to us for their progress*

## Political Realities

However, if, having weighed up the politics of the issue as it appears to them, the Dublin Government feels this is not a course they can at this time follow, then it would be better that we knew it now and avoided a further deepening of the animosity that has for so many years existed between our two countries. We will have to accept their judgement in the matter as they deem it to affect their position, but we cannot say more clearly that no unionist can proceed any further without such a change. The UDUP delegation will not make the mistake of unionists in the past. Any proposals which do not flow from the abolition of the territorial claim no unionist leader could retail to his people even if he wanted to.

*pre-condition for us for their progress in talks*



Ultimately such a constitutional change must be the decision of the government and people of the Irish Republic, so the delegation from

Dublin has the key to progress. They can continue to live the fiction that they have jurisdiction over Northern Ireland or they can open the door to a new chapter in relations between our two peoples. We trust that they can meet this challenge. Unionists stand ready to respond in the new mood that would be created. When the government of the Irish Republic unilaterally indicates its willingness to sponsor the necessary legislation to remove the territorial claim, unionists will gladly and freely respond by supporting an agreement which embraces the new, friendly and neighbourly relationship that would then develop.

## A British Irish Agreement

*main context -  
SDUP does also stressed  
AI framework but - at  
basis to a solution  
not necessarily  
a permanent  
feature in  
its solution.*

In the expectation of a positive response it might be helpful if we were to confirm the view we expressed in Plenary that unionists see a new relationship being on an all-encompassing British-Irish axis, albeit compartmentalized to satisfactorily deal with matters which could be more appropriately considered in that way.

Such a relationship would involve HMG, the leading representatives of a new Northern Ireland Assembly (probably through the External Relations Committee) and the government of the Irish Republic.

*no  
poshism  
diminish*

## Identities

In the Strand 1 talks the DUP argued that the identities of the two main traditions in Ulster "reach out beyond the confines of Northern Ireland

itself". The British-Irish umbrella provides a covering under which each of our identities can find security. If we are seriously attempting to find a basis under which we can form a relationship which does not exclude either identity and is built on mutual respect, reciprocity and good-will, then we contend that it should be upon a **British-Irish** basis. The unionist community's identity is not catered for by the term **Anglo-Irish**.

### Positive Functions

It seems to us that the terms of reference of the new arrangements need not be expressly prescribed in advance and should permit natural development. As a general rule, the purpose should be to encourage, promote and develop improved relations between the interests represented. It would provide a basis for consultation with a view to advancing co-operation for the mutual benefit of the parties to such a new agreement. Needless to say, we are keen that arrangements can be made to ensure no part of these Islands is a safe haven for terrorists.

Security cooperation

The relationship would be based upon reciprocity, and agreements reached through its auspices would be implemented through the respective governments. Unlike any previous arrangement, unionists would participate within this British Irish frame-work. We contend that it must be of practical benefit and neither be, or be seen to be, solely political. In addition all decisions must be unanimous.

no Executive functions

*Consequence is what control what makes it necessary?*

## A New Start

Our hope is that the removal of the territorial claim and the creation of contact consistent with a normalising of neighbourly relations, would develop a new spirit of cordial cooperation and friendship, bringing a united effort for the common good. Such a process must inevitably tend to remove prejudices and allay anxieties and to promote better understanding.

The divisions between the two traditions in Northern Ireland are very deep and we cannot estimate to what extent, if any, such new understandings as we have mooted might valuably assist in reducing or eliminating the distrust that has flowed from this division. However, we were asked by the SDLP to consider how we might provide for an outlet within which they might express their identity. **It seems to us that this represents the limit that can be reached, consistent with the constitutional reality which every delegation has acknowledged.**

*what is "this"?*

We contend that such a development has the potential of being a turning point in Irish history, and we stand ready to make a sincere and generous contribution to the ongoing cooperation.

*What does this mean?*

We desire that we might live as two countries on this island at peace and in friendship, respecting each other's right to exist and cooperating to our mutual advantage.